REPORT OF THE AUDIT OF THE CASEY COUNTY SHERIFF'S SETTLEMENT - 2005 TAXES

April 8, 2006



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE CASEY COUNTY SHERIFF'S SETTLEMENT - 2005 TAXES

April 8, 2006

The Auditor of Public Accounts has completed the audit of the Sheriff's Settlement - 2005 Taxes for Casey County Sheriff as of April 8, 2006. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

Financial Condition:

The Sheriff collected taxes of \$3,187,357 for the districts for 2005 taxes, retaining commissions of \$131,979 to operate the Sheriff's office. The Sheriff distributed taxes of \$3,053,603 to the districts for 2005 Taxes. Taxes of \$1,121 are due to the districts from the Sheriff and refunds of \$1,013 are due to the Sheriff from the taxing districts.

Comment:

• The Sheriff's Office Lacks Adequate Segregation Of Duties

Deposits:

The Sheriff's deposits as of December 8, 2005 were exposed to custodial credit risk as follows:

Uncollateralized and Uninsured \$34,454

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CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
John R. Farris, Secretary
Finance and Administration Cabinet
Honorable Ronald Wright, Casey County Judge/Executive
Honorable Jerry Coffman, Casey County Sheriff
Members of the Casey County Fiscal Court

Independent Auditor's Report

We have audited the Casey County Sheriff's Settlement - 2005 Taxes as of April 8, 2006. This tax settlement is the responsibility of the Casey County Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Sheriff's Tax Settlements issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Casey County Sheriff's taxes charged, credited, and paid as of April 8, 2006, in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 6, 2007, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



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Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The Sheriff's Office Lacks Adequate Segregation Of Duties

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

February 6, 2007

CASEY COUNTY JERRY COFFMAN, SHERIFF SHERIFF'S SETTLEMENT - 2005 TAXES

April 8, 2006

Special

	Special							
<u>Charges</u>	Cou	inty Taxes	Taxi	ng Districts	Sc	hool Taxes	Sta	ite Taxes
Real Estate	\$	241,545	\$	689,113	\$	1,321,393	\$	465,329
Tangible Personal Property	Ψ	10,195	Ψ	32,428	Ψ	55,771	Ψ	52,322
Intangible Personal Property		10,193		32,420		33,771		57,441
Fire Protection		2,952						37,771
Franchise Taxes		35,301		108,333		192,966		
Oil and Gas Property Taxes		33,301		11		20		7
Limestone, Sand and				11		20		,
Mineral Reserves		73		209		401		141
Penalties		2,061		5,823		11,153		3,943
Adjusted to Sheriff's Receipt		1,398		(233)		(446)		(146)
Adjusted to Sheriff's Receipt	-	1,570		(233)		(440)		(140)
Gross Chargeable to Sheriff		293,529		835,684		1,581,258		579,037
Credits								
Exonerations		1,069		3,046		5,840		2,057
Discounts		3,897		10,972		20,922		9,148
Delinquents:								
Real Estate		3,968		11,216		21,506		7,573
Tangible Personal Property		75		240		412		210
Total Credits		9,009		25,474		48,680		18,988
Taxes Collected		284,520		810,210		1,532,578		560,049
Less: Commissions *		12,380		34,207		61,303		24,089
			-	<u> </u>		<u> </u>		
Taxes Due		272,140		776,003		1,471,275		535,960
Taxes Paid		270,879		775,584		1,471,465		535,675
Refunds (Current and Prior Year)		150		420		810		287
Due Districts or (Refunds Due Sheriff)				**				
as of Completion of Fieldwork	\$	1,111	\$	(1)	\$	(1,000)	\$	(2)

^{*} and ** See Next Page

CASEY COUNTY JERRY COFFMAN, SHERIFF SHERIFF'S SETTLEMENT - 2005 TAXES April 8, 2006 (Continued)

* Commissions:

10% on \$10,000	\$ 1,000
4.25% on \$1,554,102	\$ 66,049
4% on \$1,623,255	\$ 64,930

** Special Taxing Districts:

Library District	\$ 10
Soil Conservation District	(8)
Hospital District	(2)
Health District	 (1)

Due District or

(Refunds Due Sheriff) \$ (1)

CASEY COUNTY NOTES TO FINANCIAL STATEMENT

April 8, 2006

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

CASEY COUNTY NOTES TO FINANCIAL STATEMENT APRIL 8, 2006 (Continued)

Note 2. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the Sheriff's deposits may not be returned. The Sheriff does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of April 8, 2006, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of December 8, 2005, \$34,454 of public funds were exposed to custodial credit risk as follows:

• Uninsured and Unsecured \$34,454

Note 3. Tax Collection Period

The real and personal property tax assessments were levied as of January 1, 2005. Property taxes were billed to finance governmental services for the year ended June 30, 2006. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 8, 2005 through April 8, 2006.

Note 4. Interest Income

The Casey County Sheriff earned \$2,120 as interest income on 2005 taxes. The Sheriff distributed interest income to the school district as required by statute, and the remainder is to be used to operate the Sheriff's office.

Note 5. Sheriff's 10% Add-On Fee

The Casey County Sheriff collected 16,735 of 10% add-on fees allowed by KRS 134.430(3). This amount is to be used to operate the Sheriff's office. As of February 6, 2007, the Sheriff remitted the total amount collected in 10% add-on fees to his fee account.

Note 6. Advertising Costs And Fees

The Casey County Sheriff collected \$2,142 of advertising costs and \$2,142 of advertising fees allowed by KRS 424.330(1) and KRS 134.440(2). The Sheriff distributed the advertising costs to the county as required by statute, and the advertising fees are to be used to operate the Sheriff's office. As of February 6, 2007, the Sheriff remitted total amount collected in advertising costs to the county and total amount collected in advertising fees to his fee account.



CASEY COUNTY JERRY COFFMAN, SHERIFF COMMENT AND RECOMMENDATION

As of April 8, 2006

INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

The Sheriff's Office Lacks Adequate Segregation Of Duties

The Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing an adequate segregation of duties. We recommend that the following compensating controls be implemented to offset this internal control weakness:

- The Sheriff should periodically compare daily bank deposits with the daily checkout sheet and then compare the daily checkout sheet to the receipts ledger. Any differences should be reconciled on paper and kept for records. He could document his comparisons by initialing the bank deposit, daily checkout sheet, and receipts ledger.
- The Sheriff should compare the monthly tax reports to receipts ledger and disbursements ledger. Any differences should be reconciled on paper and kept for records. He could document his comparisons by initialing the monthly tax reports, receipts ledger, and the disbursements ledger.
- The Sheriff should recount and deposit cash. He could document the recount by initialing the bank reconciliation and the balance in the checkbook.
- The Sheriff should have dual signatures on all disbursement checks

Sheriff's Response: Understood



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Ronald Wright, Casey County Judge/Executive The Honorable Jerry Coffman, Casey County Sheriff Members of the Casey County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Casey County Sheriff's Settlement - 2005 Taxes as of April 8, 2006, and have issued our report thereon dated February 6, 2007. The Sheriff prepares his financial statement in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Casey County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

The Sheriff's Office Lacks Adequate Segregation Of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Casey County Sheriff's Settlement - 2005 Taxes as of April 8, 2006, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

February 6, 2007